

United States District Court  
For the Northern District of California

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IN THE UNITED STATES DISTRICT COURT  
FOR THE NORTHERN DISTRICT OF CALIFORNIA

KYM PARDINI, on behalf of	)	Case No. 13-1675 SC
herself and other others	)	
similarly situated,	)	ORDER GRANTING MOTION TO
	)	<u>DISMISS</u>
Plaintiff,	)	
	)	
v.	)	
	)	
UNILEVER UNITED STATES, INC.,	)	
	)	
Defendant.	)	

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**I. INTRODUCTION**

Plaintiff Kym Pardini ("Plaintiff") brings this putative class action in connection with Defendant Unilever United States, Inc.'s ("Defendant") marketing of I Can't Believe It's Not Butter! Spray. Plaintiff alleges that the product is deceptively marketed as having "0 fat" and "0 calories," since it in fact contains 771 calories and 82 grams of fat per bottle. ECF No. 1 ("Compl.") ¶¶ 4-5. Defendant now moves to dismiss pursuant to Federal Rule of Civil Procedure 12(b)(6). ECF No. 13 ("Mot."). The Motion is fully briefed, ECF Nos. 15 ("Opp'n"), 17 ("Reply"), and appropriate for determination without oral argument per Civil Local Rule 7-1(b). For the reasons described below, the Motion is GRANTED.

1 **II. BACKGROUND**

2 As it must on a Rule 12(b)(6) motion to dismiss, the Court  
3 takes all well-pleaded allegations as true. I Can't Believe It's  
4 Not Butter! is the second largest margarine brand in the United  
5 States. Compl. ¶ 15. The product at issue in this case, I Can't  
6 Believe It's Not Butter! Spray ("ICBINBS") is marketed as a "0  
7 Calorie" and "0 Fat" alternative to butter. Id. ¶ 16. The Court  
8 takes judicial notice of the fact that the product is dispensed via  
9 manual pump, with each pump delivering a squirt of oil. See Compl.  
10 Figure 2 ("Front Label").

11 The front label of the ICBINBS packaging prominently states  
12 that the product is "Great for Topping & Cooking" and contains "0  
13 Calories per serving" and "0 g Trans Fat\* per serving." Id. The  
14 asterisk refers to an explanatory phrase printed in smaller type  
15 immediately below: "Contains 0 g fat (0 g saturated fat), and 0 g  
16 trans fat per serving, see nutrition information for serving  
17 size."<sup>1</sup> Id.

18 The back of the packaging displays the "nutrition panel,"  
19 which states "Calories 0" and "Calories from Fat 0." Compl. Figure  
20 1 ("Back Label"). The nutrition panel states that the serving size  
21 is "1 Spray (0.20g) Cooking Spray" or "5 Sprays (1g) per Topping."  
22 Id. The nutrition panel also discloses the fat, cholesterol, and  
23 sodium per serving and the product's ingredients. Id. The first  
24 three listed ingredients are water, liquid soybean oil, and sweet

25 \_\_\_\_\_  
26 <sup>1</sup> Certain aspects of the label attached to the Complaint are  
27 practically illegible (including the explanatory phrase "Contains 0  
28 g fat . . ." and the net weight of the container), though the  
parties do not dispute the label's contents. The Court advises  
Plaintiff to file legible images of product labels going forward.

1 cream buttermilk. Id.

2 Plaintiff claims that Defendant's "0 Fat" and "0 Calorie"  
3 representations are false and misleading because the listed serving  
4 sizes fail to account for the manner in which ICBINBS is  
5 customarily used. Compl. ¶ 6. Essentially, Plaintiff alleges that  
6 Defendant has set an artificially small serving size so that the  
7 calories and fat per serving can be rounded down to zero.  
8 Plaintiff alleges that each bottle of ICBINBS actually contains 771  
9 calories and 82 grams of fat, id. ¶ 4, meaning that each 340-gram  
10 container is about 24 percent fat by weight, each recommended  
11 serving of cooking spray (one spray) contains about 0.45 calories  
12 and 0.048 grams of fat, and each recommended serving of topping  
13 (five sprays) contains about 2.27 calories and 0.24 grams of fat.<sup>2</sup>  
14 Plaintiff also alleges that the label does not disclose that  
15 ICBINBS contains ingredients that are fats and which, even in small  
16 quantities, add certain amounts of fat and calories per serving.  
17 Id. ¶¶ 5-7. Plaintiff alleges that the soybean oil and buttermilk  
18 ingredients listed in the nutrition panel should have been followed  
19 by an asterisk and language disclosing the presence of fat. Id. ¶  
20 31.

21 Plaintiff asserts that Defendant violated the Federal Food,  
22 Drug, and Cosmetic Act ("FDCA"), 21 U.S.C. § 301 et seq., and its  
23 implementing regulations by (1) failing to adequately disclose the  
24 level of fat and calories per serving in accordance with 21 U.S.C.

25 \_\_\_\_\_  
26 <sup>2</sup> The Court arrived at the fat and calories per serving by dividing  
27 the total amount of fat and calories per container by the number of  
28 servings per container (1700 cooking spray and 340 topping). See  
Back Label. The Court assumes that each container holds 340 grams  
of ICBINBS since, according to the nutrition panel, each spray  
weighs 0.20 grams and there are 1700 sprays per container.

1 § 343(q), and 21 C.F.R. § 101.9(b)(1); and (2) making "fat free"  
2 and "zero calorie" nutrient content claims in violation of 21  
3 U.S.C. § 343(r), 21 C.F.R. §§ 101.13(b), 101.62(a)(3), and  
4 101.60(a)(3).

5 Plaintiff seeks to certify a nationwide class of all persons  
6 who purchased ICBINBS and a subclass of all persons in the state of  
7 California who purchased the product. Id. ¶ 48-49. The Complaint  
8 asserts causes of action for (1) unjust enrichment/common law claim  
9 for restitution; (2) fraud by concealment; (3) breach of express  
10 warranty; (4) intentional misrepresentation; (5) violation of the  
11 California Consumer Legal Remedies Act ("CLRA"), Cal. Civ. Code §  
12 1750 et seq.; (6) violation of the California Unfair Competition  
13 ("UCL"), Cal. Bus & Prof. Code § 17200 et seq.; and (7) violation  
14 of the consumer protection acts of the various states. Plaintiff  
15 prays for compensatory and punitive damages, restitution, interest,  
16 attorneys' fees, costs, and injunctive relief.

17 Defendant now moves to dismiss for failure to state a claim  
18 pursuant to Federal Rule of Civil 12(b)(6).

19  
20 **III. LEGAL STANDARD**

21 A motion to dismiss under Federal Rule of Civil Procedure  
22 12(b)(6) "tests the legal sufficiency of a claim." Navarro v.  
23 Block, 250 F.3d 729, 732 (9th Cir. 2001). "Dismissal can be based  
24 on the lack of a cognizable legal theory or the absence of  
25 sufficient facts alleged under a cognizable legal theory."  
26 Balistreri v. Pacifica Police Dep't, 901 F.2d 696, 699 (9th Cir.  
27 1988). "When there are well-pleaded factual allegations, a court  
28 should assume their veracity and then determine whether they

1 plausibly give rise to an entitlement to relief." Ashcroft v.  
2 Iqbal, 556 U.S. 662, 679 (2009). However, "the tenet that a court  
3 must accept as true all of the allegations contained in a complaint  
4 is inapplicable to legal conclusions. Threadbare recitals of the  
5 elements of a cause of action, supported by mere conclusory  
6 statements, do not suffice." Id. (citing Bell Atl. Corp. v.  
7 Twombly, 550 U.S. 544, 555 (2007)).

8 Claims sounding in fraud are subject to the heightened  
9 pleading requirements of Federal Rule of Civil Procedure 9(b),  
10 which requires that a plaintiff alleging fraud "must state with  
11 particularity the circumstances constituting fraud." See Kearns v.  
12 Ford Motor Co., 567 F.3d 1120, 1124 (9th Cir. 2009). "To satisfy  
13 Rule 9(b), a pleading must identify the who, what, when, where, and  
14 how of the misconduct charged, as well as what is false or  
15 misleading about [the purportedly fraudulent] statement, and why it  
16 is false." United States ex rel Cafasso v. Gen. Dynamics C4 Sys.,  
17 Inc., 637 F.3d 1047, 1055 (9th Cir. 2011) (quotation marks and  
18 citations omitted).

#### 19 20 **IV. DISCUSSION**

21 Defendant moves to dismiss on the grounds that Plaintiff's  
22 claims are preempted or, alternatively, that Plaintiff has failed  
23 to state a claim due to various pleading defects. The Court  
24 addresses Defendant's preemption argument first and then turns to  
25 its arguments concerning specific pleading defects.

##### 26 **A. Preemption**

27 The FDCA, as amended by the Nutrition Labeling and Education  
28 Act of 1990 ("NLEA"), sets forth a comprehensive set of food

1 labeling requirements. See 21 U.S.C. § 343. The many subsections  
2 of 21 U.S.C. § 343 establish the conditions under which food is  
3 considered "misbranded." Sections 343(q) and 343(r) regulate the  
4 information that must be included in all packed products' nutrition  
5 panel as well as all other nutrient content claims that appear  
6 elsewhere on the label. The FDCA contains a broad preemption  
7 provision which prohibits states or other political subdivisions  
8 from directly or indirectly establishing any requirement for  
9 nutrition labeling that is not identical to the requirements set  
10 forth in § 343(q) or § 343(r). Id. § 343-1(a)(4)-(5).

11 Here, Defendant argues that all of Plaintiff's claims are  
12 preempted because they impose requirements that are not identical  
13 to the FDCA and regulations promulgated by the U.S. Food and Drug  
14 Administration ("FDA") pursuant to the FDCA. Specifically,  
15 Defendant argues that the FDCA preempts Plaintiff's claims that:  
16 (1) Defendant used artificially small serving sizes to understate  
17 the amount of calories and fat contained in ICBINBS; (2) Defendant  
18 made unlawful "0 Fat" and "0 Calories" nutrient content claims; and  
19 (3) Defendant omitted the asterisk and explanatory notation  
20 required when making "0 fat" claims on the front label.  
21 Alternatively, Defendant argues that Plaintiff's claims are  
22 preempted because the FDCA does not provide for a private right of  
23 action.

24 **1. Plaintiff's "Serving Size" Claim**

25 Where a single serving of a particular product contains less  
26 than 0.5 grams of fat, FDA regulations provide that the product's  
27 label shall express the fat content per serving as zero. 21 C.F.R.  
28 § 101.9(c)(2). Likewise, calories per serving may be expressed as

1 zero where a product contains less than five calories per serving.  
2 Id. § 101.9(c)(1). The crux of Plaintiff's serving size claim is  
3 that Defendant used unlawful serving sizes so that it could round  
4 down to zero ICBINBS's fat and calories per serving. The FDCA  
5 provides that a food label must list "the serving size which is an  
6 amount customarily consumed and which is expressed in a common  
7 household measure that is appropriate to the food." 21 U.S.C. §  
8 343(q)(1)(A)(i). Plaintiff alleges that the suggested serving  
9 sizes for ICBINBS -- one spray (or 0.20 grams) for "Cooking Spray,"  
10 and five sprays (or 1.0 grams) for "Topping" -- are smaller than  
11 the amount customarily consumed. Compl. ¶¶ 25-26.

12 Defendant contends that Plaintiff's serving size claim is  
13 preempted since ICBINBS's serving sizes are consistent with FDA  
14 regulations. Mot. at 4-5. Specifically, Defendant points to 21  
15 C.F.R. § 101.12, which sets forth the reference amounts customarily  
16 consumed per eating occasion (the "Reference Amount") for various  
17 categories of food products. Id. According to that regulation,  
18 the Reference Amount for "Fats and Oils: Spray types" is 0.25  
19 grams. 21 C.F.R. 101.12(b) (Table 2). Defendant argues that  
20 "[b]ecause [ICBINBS] is labeled as a spray and functions as a  
21 spray, it is a spray, and therefore must be categorized in this  
22 group." Mot. at 5. Defendant contends that the "Cooking Spray"  
23 and "Topping" serving sizes listed in ICBINBS's nutrition facts  
24 comply with the 0.25-gram Reference Amount for "Fats and Oils:  
25 Spray types." Id. Defendant argues that at 1.0 grams, the five  
26 spray "Topping" serving size is four times the required amount.  
27 Mot. at 5. At one spray (0.20 grams), the "Cooking Spray" serving  
28 size is slightly smaller than the 0.25-gram Reference Amount.

1 However, Defendant argues that the listed serving size is a proper  
2 translation of the Reference Amount pursuant to the regulation,  
3 id., which provides that "[m]anufacturers are required to covert  
4 the [Reference Amount] to the label serving size in a household  
5 measure most appropriate to their specific product," 21 C.F.R. §  
6 101.12(b) n.3.

7 Plaintiff responds that, to the extent that ICBINBS could be  
8 considered a "spray," the label expressly violates FDA regulations  
9 by using a serving size of one spray (0.20 grams), which is lower  
10 than the 0.25-gram Reference Amount for "Fats and Oils: Spray  
11 types." The Court disagrees. First, it would not make any sense  
12 for Defendant to list a serving size of 1.25 sprays (0.25 grams),  
13 since a consumer could not dispense a quarter of a spray. Second,  
14 and more importantly, the fat and calorie content of a 0.25-gram  
15 serving of ICBINBS must still be rounded down to zero. So long as  
16 the basic laws of physics apply, there is no possible way that 0.25  
17 grams of any substance could have more than 0.5 grams of fat. See  
18 21 C.F.R. § 101.9(c)(2) (less than 0.5 grams of fat must be rounded  
19 down to zero). Further, assuming that each 340-gram container of  
20 ICBINBS contains 771 calories, then a 0.25-gram serving would  
21 contain 0.57 calories -- far less than five calories. See 21  
22 C.F.R. § 101.9(c)(1) (less than five calories may be rounded down  
23 to zero).

24 Next, Plaintiff argues that ICBINBS belongs in FDA's "butter,  
25 margarine, oil, and shortening" category, not the "spray type"  
26 category. Opp'n at 7. FDA regulations provide that the Reference  
27 Amount for the "butter, margarine, oil, and shortening" category is  
28 one tablespoon, 21 C.F.R. § 101.12(b) (Table 2), and FDA inspection

1 guidelines describe products falling into this category as "[a]ll  
 2 types of butter and margarine (regular, diet, liquid, and whipped);  
 3 spreads; oils, and shortenings." ECF No. 16 ("Berman Decl.") Ex. 2  
 4 ("FDA Inspection Guidelines") at 6. Plaintiff argues that  
 5 Defendant's attempt to classify ICBINBS as a spray type conflicts  
 6 with § 101.12(b), which purportedly "declares that 'spray type'  
 7 servings are measured by the second." Opp'n at 6. Plaintiff  
 8 contends that the "spray types" category was intended to encompass  
 9 only aerosol, non-stick cooking sprays such as PAM, which is sold  
 10 in pressurized metal canisters in the accessories area of grocery  
 11 stores, and which emits a continuous, fine mist that dispenses  
 12 trivial amounts of product that lubricates cookware. Id.  
 13 Plaintiff argues that ICBINBS is nothing like PAM since: (1)  
 14 ICBINBS's quantity cannot be measured by the second since it is  
 15 dispensed via manual pump; (2) ICBINBS is sold in plastic bottles  
 16 alongside butter and margarine; (3) ICBINBS is not used as a  
 17 "nonstick cooking spray"; and (4) ICBINBS is used as a "topping,"  
 18 while PAM is not. Id. at 6-7. Plaintiff also argues that the FDA  
 19 has defined "spray types" as "nonstick cooking sprays (e.g., Pam)."  
 20 Id. at 7 (citing FDA Inspection Guidelines at 6).

21 Plaintiff's arguments are unpersuasive. First, 21 C.F.R. §  
 22 101.12(b) does not declare that spray types must be susceptible to  
 23 measurement by the second. Rather, the regulation states that the  
 24 use of particular metrics, such as "seconds [of] spray," are not  
 25 required.<sup>3</sup> 21 C.F.R. § 101.12(b) n.5. Second, the composition of

26 \_\_\_\_\_  
 27 <sup>3</sup> Section 101.12(b) contemplates that serving size units are not  
 28 amenable to a one-size-fits-all approach, stating: "Manufacturers  
 should use the description of a unit that is most appropriate for  
 the specific product (e.g., sandwich for sandwiches, cookie for  
 cookies, and bar for frozen novelties)." 21 C.F.R. 101.12(b) n.5.

1 ICBINBS's packaging and its location in the grocery store are not  
2 determinative. Third, Plaintiff's contention that ICBINBS is not a  
3 non-stick cooking spray is conclusory and belied by the facts  
4 alleged in the complaint. The front label of the product  
5 represents that ICBINBS is "Great For . . . Cooking," and the back  
6 label lists a serving size for "Cooking Spray." Plaintiff's  
7 contention is also contradicted by the ICBINBS webpage she attaches  
8 to her opposition brief, which states that ICBINBS may be used to  
9 "coat[] pans for non-stick cooking and baking." Opp'n at 8.  
10 Fourth, the fact that ICBINBS can be used as a topping does not  
11 mean that it is not a cooking spray. As Defendant points out, the  
12 two categories are not mutually exclusive. Fifth, to the extent  
13 that the FDA Inspection Guidelines are binding, they do not provide  
14 an exclusive list of "spray type" products.

15 Another problem with Plaintiff's position is that she has yet  
16 to allege the appropriate serving size for ICBINBS. In her  
17 opposition brief, she suggests that ICBINBS's serving size should  
18 be equivalent to one tablespoon, the Reference Amount for "butter,  
19 margarine, oil, and shortening." However, it is unclear how many  
20 sprays of ICBINBS would fill one tablespoon.<sup>4</sup> This issue goes  
21 directly to the plausibility of Plaintiff's serving size claim.  
22

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23 Since ICBINBS is dispensed via manual pump, expressing the  
24 product's serving size as a number of sprays is not inconsistent  
25 with the regulation. Indeed, it is unclear how else Defendant  
would express the product's serving size in a manner that a  
reasonable consumer could measure.

26 <sup>4</sup> The Court cannot derive this figure from ICBINBS's label, since  
27 it expresses quantities as a function of weight, while a tablespoon  
28 is measure of volume. In its reply brief, Defendant argues that it  
would take forty sprays of ICBINBS to fill one tablespoon. Reply  
at 3-4. It is not clear how Defendant arrived at this number or  
why the Court should take judicial notice of it.

1 For example, if one spray fills one tablespoon, then ICBINBS's  
2 serving size is lawful, regardless of whether the product is a  
3 "spray type" or a "butter, margarine, oil, [or] shortening."  
4 Alternatively, if the Court was to assume that it takes forty  
5 sprays to fill a tablespoon, then Plaintiff's claim rests on the  
6 implausible assumption that consumers customarily pump a container  
7 of ICBINBS forty times per serving.

8 For these reasons, the Court finds that Plaintiff's serving  
9 size claim is preempted by 21 C.F.R. § 101.12(b). The claim is  
10 DISMISSED WITH LEAVE TO AMEND. Should Plaintiff choose to amend,  
11 she should allege specific facts showing why ICBINBS is not a  
12 spray. The amended complaint should also identify the appropriate  
13 serving size for ICBINBS, as well as the fat and caloric content  
14 associated with that serving size.

## 15 **2. Plaintiff's "Nutrient Content" Claim**

16 Plaintiff also alleges that Defendant "made unlawful '0 Fat'  
17 and '0 Calories' nutrient content claims" on the nutrition panel  
18 and the front label. Compl. ¶¶ 27-32. Plaintiff's claim that  
19 Defendant misrepresented ICBINBS's fat and calorie content on the  
20 nutrition panel is largely dependent on her contention that  
21 Defendant used unlawful serving sizes. Plaintiff does not dispute  
22 that food manufacturers are entitled to round down to zero where a  
23 product's fat per serving is less than 0.5 grams and calories per  
24 serving is less than 5. See 21 C.F.R. § 101.9(c)(1)-(2). Nor does  
25 Plaintiff dispute that ICBINBS has less than 0.5 grams of fat and  
26 five calories at the listed serving sizes. Accordingly, if  
27 Defendant used the appropriate serving sizes, it was clearly  
28 entitled to round down to zero ICBINBS's fat and calories per

1 serving on the nutrition panel. See id. Further, if Defendant was  
2 entitled to use these rounded figures on the nutrition panel, it  
3 was also entitled to use them on the front label. See Chacanaca v.  
4 Quaker Oats Co., 752 F. Supp. 2d 1111, 1120-21 (N.D. Cal. 2010).  
5 Because Plaintiff's serving size claims are preempted, see Section  
6 IV.A.1 supra, Plaintiff's nutrient content claims are also  
7 preempted. These claims are DISMISSED WITH LEAVE TO AMEND.<sup>5</sup>

### 8 **3. Plaintiff's "Asterisk" Claim**

9 This leaves Plaintiff's allegation that, because the front  
10 label represents that ICBINBS has "0 Fat," Defendant was required  
11 (but failed) to include an asterisk on the nutrition panel next to  
12 the ingredients "soybean oil" and "buttermilk," as well as language  
13 below the ingredients list indicating that these particular  
14 ingredients contain fat. Compl. ¶¶ 29-31. In fact, the term "0  
15 Fat" appears nowhere on the front label. Plaintiff appears to be  
16 referring to the front label's statement: "\*Contains 0 g fat (0 g  
17 saturated fat), and 0 g trans fat per serving, see nutrition  
18 information for serving size." This statement appears in small  
19 type below a statement in large type: "0 g Trans Fat\* Per Serving,"  
20 with the asterisk next to "Trans Fat" directing the reader to the  
21 statement in smaller type. See id.

22 Whether or not this claim is preempted turns on 21 C.F.R. §  
23 101.62(b), which governs "fat content claims." Section 101.62(b)  
24 provides that the terms "no fat" or "zero fat" may be used "on the

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25  
26 <sup>5</sup> Defendant also argues that Plaintiff's serving size and nutrient  
27 content claims are barred by the primary jurisdiction doctrine  
28 since they raise technical questions about the categorization of  
food types which are best left to the FDA. Mot. at 10-12. The  
Court need not reach the issue since these claims are preempted as  
pled.

1 label or in labeling of foods," provided that:

2  
3 (i) The food contains less than 0.5 gram (g) of fat  
4 per reference amount customarily consumed and per  
5 labeled serving or, in the case of a meal product or  
6 main dish product, less than 0.5 g of fat per labeled  
7 serving; and

8 (ii) The food contains no added ingredient that is a  
9 fat or is generally understood by consumers to contain  
10 fat unless the listing of the ingredient in the  
11 ingredient statement is followed by an asterisk that  
12 refers to the statement below the list of ingredients,  
13 which states "adds a trivial amount of fat," "adds a  
14 negligible amount of fat," or "adds a dietarily  
15 insignificant amount of fat;" . . . .

16 21 C.F.R. § 101.62(b)(1)(i)-(ii). In other words, a product that  
17 contains less than 0.5 grams of fat per serving may be labeled as  
18 "zero fat" so long as (1) the product contains no ingredient that  
19 is a fat or contains fat, or (2) the nutrition panel denotes the  
20 ingredients that are fat or contain fat with an asterisk and an  
21 explanatory statement. Plaintiff essentially alleges that because  
22 the ICBINBS packaging makes a "zero fat" nutrient content claim,  
23 the nutrition label must include an asterisk next to "soybean oil"  
24 and "buttermilk" and a notation indicating that these ingredients  
25 contain some amount of fat.

26 Defendant argues that no asterisks or explanatory statements  
27 are required on the nutrition panel because the statement in small  
28 type on the front label -- "Contains 0 g fat . . ." -- is not an  
independent nutrient content claim subject to § 101.62(b)(1). Mot.  
at 7-9. Defendant reasons that the "Contains 0 g fat" statement  
functions solely as a voluntary disclosure that explains the basis  
for the "0 g trans fat" claim. This argument is inconsistent with  
the FDCA and its implementing regulations. The regulations define

1 a nutrient content claim as "any direct statement about the level  
2 (or range) of a nutrient in the food, e.g., 'low sodium' or  
3 'contains 100 calories.'" 21 C.F.R. § 101.13(b)(1). Under 21  
4 U.S.C. § 343(r)(1) and 21 C.F.R. § 101.13(c), information that  
5 appears as part of the nutrition panel is not a nutrient content  
6 claim. However, "[i]f such information is declared elsewhere on  
7 the label or in labeling, it is a nutrient content claim and is  
8 subject to the requirements for nutrient content claims." 21  
9 C.F.R. § 101.13(c). Neither the statute nor the regulations carve  
10 out an exception for voluntary disclosures or explanatory  
11 statements, even if they appear in small type. Since the "0 g fat"  
12 representation is on the front label, not the nutrition panel, and  
13 makes a direct statement about the level of fat in ICBINBS, it must  
14 be considered a nutrient content claim.

15 Defendant also argues that since FDA regulations allow the "0  
16 g trans fat" statement, Plaintiff cannot argue that an explanatory  
17 statement clarifying the lawful term is preempted. Mot. at 7-8.  
18 Defendant relies on Hairston v. South Beach Beverage Co., No. CV 12  
19 -1429-JFW (DTBx), 2012 WL 1893818 (C.D. Cal. May 18, 2012), a case  
20 involving flavored beverages labeled as "all natural." The  
21 plaintiff alleged that the "all natural" label was false and  
22 misleading because the beverages contained ingredients that were  
23 synthetic or created via chemical processes. Hairston, 2012 WL  
24 1893818, at \*1. The plaintiff also alleged that the use of common  
25 vitamin names (e.g., B<sub>12</sub>) was misleading because the vitamins added  
26 to the beverage were synthetic. Id. The court concluded that the  
27 plaintiff's claims regarding the use of the common names of  
28 vitamins were preempted (in fact, the plaintiff essentially

1 conceded the point in its briefing). Id. at \*3. The Court also  
2 concluded that the plaintiff could not avoid preemption of his  
3 vitamin label claims by arguing that these claims related solely to  
4 the defendants' "all natural" representations. Id. Based on  
5 Hairston, Defendant argues that "Plaintiff cannot avoid preemption  
6 by arguing her claim is based solely on the asterisked  
7 clarification with no mention of the trans fat claim it describes."  
8 Mot. at 8. Defendant is struggling to fit a square peg into a  
9 round hole. The cited language from Hairston stands for the  
10 limited and unremarkable proposition that a plaintiff cannot avoid  
11 preemption of one claim by asserting that it supports another  
12 claim. There is no indication that Plaintiff is trying to do so  
13 here. The pertinent inquiry is whether Plaintiff's asterisk claim,  
14 standing on its own, is preempted. The Court concludes that it is  
15 not.

16 Finally, Defendant argues that § 101.62(b) only requires an  
17 asterisk and explanatory notation where a label claims the entire  
18 product is fat free. Mot. at 8. Defendant points out that the  
19 label at issue here does not represent that ICBINBS is "fat free"  
20 or "zero fat," it merely represents that ICBINBS has "0 trans fat  
21 per serving" and "0 fat per serving." Id. Defendant contends that  
22 § 101.62(b) is inapplicable because the label uses the term "per  
23 serving." Id. Defendant's cramped reading of the regulation is  
24 unavailing. The regulation nowhere states that it only applies  
25 where a label claims that there is zero fat in the entire product.  
26 Nor is the Court aware of any authority that has interpreted §  
27 101.62(b) in this way. Moreover, § 101.62(b)(1)(i) expressly  
28 states that a food qualifies as "fat free" where it contains less

1 than 0.5 grams of fat "per reference amount customarily consumed  
2 and per labeled serving," suggesting that the regulation's  
3 requirements extend to nutrient content claims that are expressed  
4 per serving. Since an entire product need not have less than 0.5  
5 grams of fat to qualify as "fat free" under § 101.62(b), it is  
6 unclear why the regulation's disclosure requirement would only  
7 apply where a manufacturer claimed the entire product was "fat  
8 free." Further, the clear intent of the regulation is to provide  
9 consumers with a warning that a product contains some amount of  
10 fat, even though it is labeled as "fat free." Defendant's  
11 interpretation would essentially eviscerate that requirement.

12 For these reasons, the Court finds that Plaintiff's asterisk  
13 claim is not preempted.<sup>6</sup>

14 **4. Private Right of Action to Enforce FDA Regulations**

15 Defendant argues that Plaintiff's claims should also be  
16 dismissed because they are based on alleged violations of the FDCA  
17 and because there is no private right of action under the statute.  
18 However, as Defendant's own authority shows, there is a distinction  
19 between (1) state law claims that merely recite FDCA violations,  
20 and (2) state law claims alleging that non-compliance with the FDCA  
21 regulations deceived and harmed consumers, i.e., claims that would  
22 exist in the absence of the FDCA. See Loreto v. Procter & Gamble

23  
24 <sup>6</sup> Defendant argues that Plaintiff's UCL and CLRA claims are barred  
25 by the "safe harbor" doctrine, which provides that a defendant is  
26 not liable for conduct that is permitted by another law. Mot. at  
27 12 (citing Knevelbaard Dairies v. Kraft Foods, Inc., 232 F.3d 979,  
28 994 (9th Cir. 2000)). The Court finds that Plaintiff's UCL and  
CLRA claims are not barred by the safe harbor doctrine to the  
extent that they are predicated on Defendant's failure to include  
an asterisk in the ingredients list and a notation that certain  
ingredients add some amount of fat, since such labeling practices  
are not expressly permitted by FDA regulations.

1 Co., No. 10-4274, 2013 WL 645952, at \*2-3 (6th Cir. Feb. 22, 2013).  
2 Plaintiff's claims fall into the latter category and are therefore  
3 not preempted under this particular theory. Plaintiff essentially  
4 alleges that Defendant's labeling not only violates the FDCA but  
5 also misleads reasonable consumers into thinking that ICBINBS has  
6 absolutely no fat or calories. Absent an FDCA violation, these  
7 allegations could potentially support a claim for violation of the  
8 CLRA or UCL. Accordingly, the Court finds that Plaintiff's claims  
9 are not preempted merely because the FDCA does not provide a  
10 private right of action.

11 **B. Pleading Defects**

12 Defendant argues that, even if Plaintiff's claims are not  
13 preempted, they must be dismissed because of various claim-specific  
14 pleading defects. Specifically, Defendant contends that: (1)  
15 Plaintiff has failed to plead her fraud-based claims with the  
16 requisite particularity, (2) unjust enrichment is not a cause of  
17 action, (3) Plaintiff cannot state a claim for breach of express  
18 warranty, and (4) Plaintiff cannot assert violations of other  
19 states' consumer protection statutes. Since the Court has found  
20 that Plaintiff's serving size and nutrient content claims are  
21 preempted, see Section IV.A supra, only Plaintiff's asterisk claim  
22 can support Plaintiff's causes of action.

23 **1. Fraud**

24 Defendant argues that Plaintiff has failed to plead her fraud  
25 claims with sufficient particularity. Defendant does not specify,  
26 but the Court presumes that it is targeting Plaintiff's claims for  
27 fraud by concealment and intentional misrepresentation, as well as  
28 her claims for violations of the UCL and CLRA. See Kearns, 567

1 F.3d at 1125 (UCL and CLRA claims grounded in fraud must satisfy  
2 the particularity requirements of Rule 9(b)). Among other things,  
3 Defendant argues that Plaintiff has failed to plead which  
4 statements she saw and relied upon and that she never explains how  
5 the absence of an asterisk next to the oil ingredients misled her.<sup>7</sup>  
6 Mot. at 13-14. Defendant reasons that the asterisk and explanatory  
7 note Plaintiff demands would downplay the fat content since the  
8 note would state that any fat content is "trivial" or  
9 "insignificant." Id. at 14 (citing 21 C.F.R. § 101.62).

10 Plaintiff responds that the Complaint meets the particularity  
11 requirements of Rule 9(b) by pleading the falsity of the  
12 representations, by listing the ways in which ICBINBS's label  
13 violated FDA regulations, and by explaining that Plaintiff sought a  
14 fat- and calorie-free alternative to butter and that she would not  
15 have purchased ICBINBS but for the false "0 Fat" and "0 Calorie"  
16 representations. Opp'n at 14. As to the asterisk claim in  
17 particular, Plaintiff argues that "[t]he fact that [Defendant]  
18 believes the asterisk would confuse consumers is immaterial: The  
19 FDA requires it, plain and simple." Id. at 15.

20 As discussed in Section IV.A.4 supra, Plaintiff cannot state a  
21 claim merely by pleading a violation of the FDCA and its  
22 implementing regulations. The FDCA does not provide for a private  
23 right of action and, in any event, a violation of the FDCA does not

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24 <sup>7</sup> Defendant also argues that Plaintiff fails to allege facts  
25 establishing Defendant's knowledge of falsity or intent to defraud.  
26 Mot. at 14. However, under Rule 9(b), "[m]alice intent, knowledge,  
27 and other conditions of a person's mind may be alleged generally."  
28 None of the authority cited by Defendant holds otherwise. See  
Herskowitz v. Apple Inc., 12-CV-02131-LHK, 2013 WL 1615867, at \*13  
(N.D. Cal. Apr. 15, 2013); PAI Corp. v. Integrated Sci. Solutions,  
Inc., No. C-06-00767 EDL, 2006 U.S. Dist. LEXIS 34828, at \*20 (N.D.  
Cal. May 22, 2006).

1 amount to fraud. The Court does not mean to imply that there is no  
2 way that Plaintiff could have been deceived by the alleged FDCA  
3 violation, i.e., the lack of an asterisk and explanatory note on  
4 the nutrition panel. It is not inconceivable that a customer would  
5 examine the nutrition panel of a product and would decline to  
6 purchase that product if it contained even a "trivial" or  
7 "insignificant" amount of fat per serving. Indeed, Plaintiff  
8 expressly alleges that she was looking for a "0 Fat" option.  
9 However, as Defendant points out, Plaintiff has not pled that she  
10 ever looked at the nutrition panel. As such, it is implausible  
11 that she was deceived by its lack of disclosures.<sup>8</sup>

12 Since Plaintiff has failed to plead reliance, the Court  
13 DISMISSES her claims for fraud by concealment, intentional  
14 misrepresentation, violation of the UCL, and violation of the CLRA  
15 as they relate to her asterisk claim. The Court grants Plaintiff  
16 leave to amend so that she may allege what she saw and when she saw  
17 it.

## 18 2. Unjust Enrichment

19 Defendant argues that unjust enrichment is a theory of  
20 recovery, not a cause of action under California law. Mot. at 15.  
21 Courts in this district are split on the issue. A number of courts  
22 have found that a plaintiff cannot assert a claim for unjust  
23 enrichment that is merely duplicative of statutory or tort claims.

24 <sup>8</sup> In Williams v. Gerber Products Co., 552 F.3d 934, 939 (9th Cir.  
25 2008), the Ninth Circuit held that "reasonable consumers should  
26 [not] be expected to look beyond misleading representations on the  
27 front of the box to discover the truth from the ingredient list in  
28 small print on the side of the box." Plaintiff's asterisk claim is  
distinct from the claim at issue in Williams since the governing  
FDA regulation here, 21 C.F.R. § 101.62(b), expressly allows food  
manufacturers to clarify representations on the front label through  
the use of fine print disclosures on the nutrition panel.

1 See Brazil v. Dole Food Co., Inc., 12-CV-01831-LHK, 2013 WL  
2 1209955, at \*18 (N.D. Cal. Mar. 25, 2013); Lanovaz v. Twinings N.  
3 Am., Inc., C-12-02646-RMW, 2013 WL 675929, at \*7 (N.D. Cal. Feb.  
4 25, 2013); Smith v. Ebay Corp., No. C 10-03825 JSW, 2012 U.S. Dist.  
5 LEXIS 1211, at \*27-29 (N.D. Cal. Jan. 5, 2012). Other courts have  
6 declined to dismiss unjust enrichment claims based on "quasi-  
7 contract." Jones v. ConAgra Foods, Inc., No. C 12-01633 CRB, 2012  
8 WL 6569393, at \*13 (N.D. Cal. Dec. 17, 2012); Larsen v. Trader  
9 Joe's Co., C 11-05188 SI, 2012 WL 5458396, at \*7 (N.D. Cal. June  
10 14, 2012); Astiana v. Ben & Jerry's Homemade, Inc., C 10-4387 PJH,  
11 2011 WL 2111796, at \*11 (N.D. Cal. May 26, 2011). The Court finds  
12 the former line of cases more persuasive here, especially since all  
13 of Plaintiff's other claims fail as pled. Without any actionable  
14 misconduct, Plaintiff cannot recover. Plaintiff may seek  
15 restitution if she can state a claim under the UCL or CLRA.  
16 However, she may not assert a standalone claim for unjust  
17 enrichment. Accordingly, the claim is DISMISSED WITH PREJUDICE.

### 18 3. Breach of Express Warranty

19 Plaintiff's claim for breach of express warranty is predicated  
20 on the allegation that Defendant expressly warranted that ICBINBS  
21 is "0 Fat" and "0 Calories." Compl. ¶ 73. As discussed in  
22 Sections IV.A.1 and IV.A.2 supra, Plaintiff's serving size and  
23 nutrient content claims are preempted by the FDCA and its  
24 implementing regulations. As such, these claims cannot support a  
25 cause of action for breach of express warranty. Plaintiff's  
26 asterisk claim is not preempted. However, since it is not  
27 predicated on any kind of affirmative representation, it cannot  
28 support a claim for breach of express warranty either.

1 Accordingly, Plaintiff's claim for breach of express warranty is  
2 DISMISSED WITH LEAVE TO AMEND.

3 **4. Other States' Consumer Protection Statutes**

4 Finally, Defendant argues that Plaintiff cannot assert  
5 violations of the consumer protection laws of all fifty states  
6 since these laws raise numerous individual legal issues that would  
7 render class certification improper. Mot. at 19. Plaintiff  
8 responds that a motion to dismiss is not the proper vehicle to  
9 address issues of class certification. Opp'n at 19.

10 Class allegations typically are tested on a motion for class  
11 certification, not at the pleading stage. See Collins v. Gamestop  
12 Corp., C10-1210-TEH, 2010 WL 3077671, at \*2 (N.D. Cal. Aug. 6,  
13 2010). However, "[s]ometimes the issues are plain enough from the  
14 pleadings to determine whether the interests of the absent parties  
15 are fairly encompassed within the named plaintiff's claim." Gen.  
16 Tel. Co. of Sw. v. Falcon, 457 U.S. 147, 160 (1982). Thus, some  
17 courts have struck class allegations where it is clear from the  
18 pleadings that class claims cannot be maintained. E.g., Sanders v.  
19 Apple Inc., 672 F. Supp. 2d 978, 990-91 (N.D. Cal. 2009).

20 The Ninth Circuit has held that "[e]ach class member's  
21 consumer protection claim should be governed by the consumer  
22 protection laws of the jurisdiction in which the transaction took  
23 place." Mazza v. Am. Honda Motor Co., Inc., 666 F.3d 581, 594 (9th  
24 Cir. 2012). Thus, "[w]here . . . a representative plaintiff is  
25 lacking for a particular state, all claims based on that state's  
26 laws are subject to dismissal." Granfield v. NVIDIA Corp., C 11-  
27 05403 JW, 2012 WL 2847575, at \*4 (N.D. Cal. July 11, 2012)  
28 (quotations omitted). Here, there is only one named plaintiff and

1 she has not alleged that she purchased ICBINBS outside of  
2 California. Thus, Plaintiff does not have standing to assert a  
3 claim under the consumer protection laws of the other states named  
4 in the Complaint. This is a pleading defect amenable to  
5 determination prior to a motion for class certification.

6 For these reasons, Plaintiff's claim for violation of the  
7 consumer protection acts of the various states is DISMISSED with  
8 leave to amend.

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**V. CONCLUSION**

For the foregoing reasons, Defendant Unilever United States, Inc.'s motion to dismiss is GRANTED. The Court finds that Plaintiff Kym Pardini's claims are preempted to the extent that they are based on the allegation that Defendant uses illegal serving sizes and makes false nutrient content claims. The Court grants Plaintiff leave to amend to show that these allegations are not preempted. Plaintiff's claims are not preempted to the extent that they are predicated on Defendant's failure to provide a notation on the nutrition panel that certain ingredients contain fat. Plaintiff's claims for intentional misrepresentation, fraud by concealment, violation of the UCL, violation of the CLRA, breach of express warranty, and violation of other states' consumer protection statutes are DISMISSED WITH LEAVE TO AMEND. Plaintiff's claim for unjust enrichment is DISMISSED WITH PREJUDICE. Plaintiff shall amend her complaint within 30 days of the signature date of this Order. Failure to do so may result in dismissal with prejudice.

IT IS SO ORDERED.

Dated: July 9, 2013

  
UNITED STATES DISTRICT JUDGE